

THE CITY OF SAN DIEGO

DATE ISSUED: October 24, 2007

REPORT NO.: 07-29

RTC NO.: 07-159

ATTENTION:

Honorable Chair and Members of the Redevelopment Agency

Council President and Members of the City Council

Docket of October 30, 2007

SUBJECT:

Owner Participation Agreement and Associated Actions for the Boulevard

Apartments Project in the North Park Redevelopment Project Area

REQUESTED ACTION:

1. That the City Council recommend to the Redevelopment Agency to enter into the Owner Participation Agreement for the Boulevard Apartments project and make certain findings on the environmental review completed for the project.

- 2. That the Agency approve the Owner Participation Agreement for the Boulevard Apartments project and authorize the Executive Director or designee to execute the Owner Participation Agreement with S.V.D.P. Management, Inc. for the Boulevard Apartments project and make certain findings on the environmental review completed for the project.
- 3. That the Agency authorize the Executive Director or designee to expend an amount not to exceed \$2,400,000 from the Agency's Low and Moderate Income Housing Set Aside Funds Line of Credit for North Park as an Agency Residual Receipts loan contribution for the Boulevard Apartments project.
- 4. That the Agency approve the Basic Concept Drawings submitted by S.V.D.P. Management, Inc. relating to the Owner Participation Agreement for the Boulevard Apartments project.

STAFF RECOMMENDATIONS:

That the City Council and Redevelopment Agency approve the requested actions.

SUMMARY:

The North Park Redevelopment Plan (the "Plan") was adopted on March 4, 1997. The Plan identifies various redevelopment priorities including the creation of affordable housing units. North Park's Third Five-Year Implementation Plan, adopted on July 17, 2007, identifies one of



Redevelopment Agency

its specific goals and objectives as the following: "Create a diverse and balanced mix of new housing stock, including very low, low and moderate-income housing." The Plan also focuses on the development of affordable and market-rate housing along major transportation or mixed-use corridors.

S.V.D.P Management Inc., dba Father Joe's Villages (the "Developer"), has submitted a request for funding assistance for the Boulevard Apartments project (the "Project"), a proposed 24-unit affordable housing development, of which 23 units shall be affordable to low-income families and one (1) low-income manager's unit. The requested actions will allow for the execution of an Owner Participation Agreement ("OPA") with S.V.D.P. Management, Inc. (Attachment 5 – OPA) for the implementation of the Project.

The Project is proposed to be developed on a 0.24-acre site (10,638 sq. ft.) located at 3133 and 3137 El Cajon Blvd, on the south side of El Cajon Boulevard between Iowa Street and Illinois Street, two blocks west of the 805 freeway within the North Park Redevelopment Project Area (Attachment 1– Site Map). Surrounding development includes commercial/retail uses to the east and west, a mix of commercial and residential uses to the north and a multi-family residential development to the south. S.V.D.P Management, Inc. owns the property; therefore, no additional property acquisition is necessary for project implementation.

The project site is currently developed with two abandoned wood-framed structures that have been vacant for over 10 years. The single-story structure closest to El Cajon Boulevard was originally a single-family home that was built in 1923 and includes a storefront area that was added later. This building was previously used as the St. Vincent de Paul Villages Specialty Store but is currently vacant. The two-story structure located at the rear of the property was built in 1952 and contains studio apartments which are currently vacant and uninhabitable due to their deteriorated condition. The project site also includes a parking area accessed from the alley at the rear of the property and a lawn area between the parking area and El Cajon Boulevard.

The proposed project would demolish the two existing structures and construct a new, approximately 27,977 sq. ft. four-story building with 24 affordable for-rent residential units, 2,063 sq. ft. of commercial space and a 17-space parking garage on the project site. The 24 residential units would consist of 3 one-bedroom units, 18 two-bedroom units and 3 three-bedroom units. Each unit will feature a private balcony. Amenities will include a landscaped roof deck with barbeque facilities, patio cover, picnic tables and a children's recreation/play area as well as a ground-floor community room for educational programs, enrichment classes and community meetings (for graphic information please see Attachment 2 – Site Plans and Attachment 3 – Basic Concept Drawings). Total project costs are \$11,652,000. The Developer seeks a Redevelopment subsidy in the amount of \$2,400,000.

Residential Project Summary

Total number of units/total sq. ft.	24 Units/27,977 sq. ft. (bldg.)
Total number of affordable units/bedrooms at rate of affordability	 1-bedroom: 3 @ 30% 2-bedrooms: 9 @ 30% 2-bedrooms: 9 @ 40% 3-bedrooms: 3 @ 30% Total affordable units: 24
Land Area (number of sq. ft.)	10,638 sq. ft.
Project density (in units/acre)	98 units/acre
Density of adjacent blocks	75-110 dwelling units/acre
Number of units demolished	2 units (vacant over 10 years)

Affordable Unit Summary for 24 Low-Income Units

Number of Bedrooms	Residential Income Level	Number of Units	Monthly Rent Level
1 Bedroom	30%	3	\$376
2 Bedrooms	30%	9	\$444
2 Bedrooms	40%	9	\$601
3 Bedrooms	30%	3	\$513
Total/Avg.	30%	24	\$500

FISCAL CONSIDERATIONS:

The Project's pro forma has been analyzed by Agency staff and the Agency's financial consultant, Keyser Marston Associates. Estimated costs, financing assumptions, and deal terms have been negotiated and are proposed in the OPA in accordance with the Affordable Housing Collaborative Program financing guidelines.

Total project costs are \$11,652,000 (Attachment 4 – Project Budget). The Developer proposes to finance the Project with a combination of low-income housing tax credits, state and federal loan programs (AHP and MHP) and Agency financing. The Developer has pledged to fund any remaining gap of the project cost. The Agency subsidy will be in the form of a long-term (55 years) residual receipts loan to cover direct costs. The proposed Agency financing for the Project is \$2,400,000, which represents a maximum subsidy of \$100,000 per unit or \$50,000 per bedroom. It is proposed that Agency funding be paid from the North Park Housing line of credit via the Housing Opportunity Fund. Draw-down on Agency funds is proposed as follows:

First Draw: \$1,440,000 at time of securing tax credits and close of construction financing

Second Draw: \$480,000 at 50% construction Third Draw: \$480,000 at end of construction

PREVIOUS COUNCIL and/or COMMITTEE ACTIONS:

On July 24, 2007, the City Council adopted a resolution approving the issuance of preliminary bonds by the Housing Authority for the purpose of construction of the Boulevard Apartments.

OTHER RECOMMENDATIONS:

On September 13, 2007 the Agency's Affordable Housing Collaborative Executive Loan Committee voted 3-1 to recommend that the subsidy not be approved due to concerns that the total cost per unit appears high in comparison to other projects. This project has higher costs due to several factors including: 1) The North Park Community Plan requires commercial space on the ground floor from lot line to line which requires that the project provide greater fire protection in the walls and doors due to the close proximity of the adjacent commercial building; 2) the need to locate the play area on the landscaped roof deck due to lot size constraints; and 3) the size of the project at 24 units eliminates the opportunity for economies of scale. While this project may have a high per unit cost compared to other projects, it fulfills the objectives of the Redevelopment Plan, requires no land acquisition, and provides benefits to the community by adding new housing for very low income families who are formerly homeless or at risk of being homeless. The Project provides space for educational programs and enrichment classes as well as a safe and secure play area for children. It is a well designed project located on a major transportation corridor providing access to jobs and services and will serve as a catalyst for additional improvements on the eastern edge of the Project Area. The proposed Agency subsidy of \$100,000 per unit is consistent with other similar projects, and the developer is leveraging a number of other financing sources with their own funds to cover the remaining project costs.

COMMUNITY PARTICIPATION & PUBLIC OUTREACH EFFORTS:

On April 19, 2005, the Greater North Park Community Planning Group voted 6-5-2 to recommend approval of the project, including the requested parking deviation, with the condition the applicant provide explicit documentation that there is a 50-year agreement specifying St. Vincent de Paul as the manager and operator of the property. On March 15, 2007, with a vote of 5-0-2, the Planning Commission approved the site development permit for the project, including the conditions specified by the Greater North Park Community Planning Group.

On January 11, 2005, the North Park Project Area Committee (PAC) requested that the project proposal be presented for a formal recommendation once specific obligations between the developer and the Agency were negotiated. On October 9, 2007 the North Park Project Area Committee (PAC) voted 10-0-0 to recommend the approval of the \$2,400,000 expenditure from the North Park Housing Line of Credit via the Housing Opportunity Fund for the Boulevard Apartments project.

KEY STAKEHOLDERS AND PROJECTED IMPACTS:

ROLE	FIRM/CONTACT	OWNERSHIP
Managing General Partner	S.V.D.P Management, Inc. 3350 E St., San Diego CA 92102 Mathew Packard, VP Develop. Mathew.packard@neighbor.org	501 (c)(3) Non-Profit, Governed by Board of Directors
Limited Partner/Tax Credit Investor	The Richman Group (TBD) 707 Southwest Washington St., Suite 1510, Portland OR 97205	Limited Partner will be comprised of a limited partnership tax credit fund.
General Contractor	L.J. Ninteman Construction 10463 Austin Dr., Suite A Spring Valley CA 91978 Luke Ninteman, Executive VP luke@alonsopainting.com	Luke Ninteman
Architect	James Holmberg 3350 E St., San Diego CA 92102 james.holmberg@neighbor.org	James Holmberg (an employee of S.V.D.P. Management) and licensed architect
Consultant(s)	Chelsea Investment Corp. 5993 Avenida Encinas, Ste 101 Carlsbad CA 92008 Rhonda Connolly rmconnolly@aol.com	James J. Schmid

The Project fulfills the objectives of the Redevelopment Plan by providing affordable and market-rate housing along a major transportation and mixed-use corridor. This project is expected to provide significant community enhancement and valuable affordable housing for the North Park community, as well as act as a catalyst for further improvements in the area.

Respectfully submitted.

Janice Weinrick

Deputy Executive Director Redevelopment Agency/

Assistant Director

City Planning and Community Investment

Approved: William Anderson

Assistant Executive Director Redevelopment Agency/

Deputy Chief Operating Officer for Land Use and Economic Development

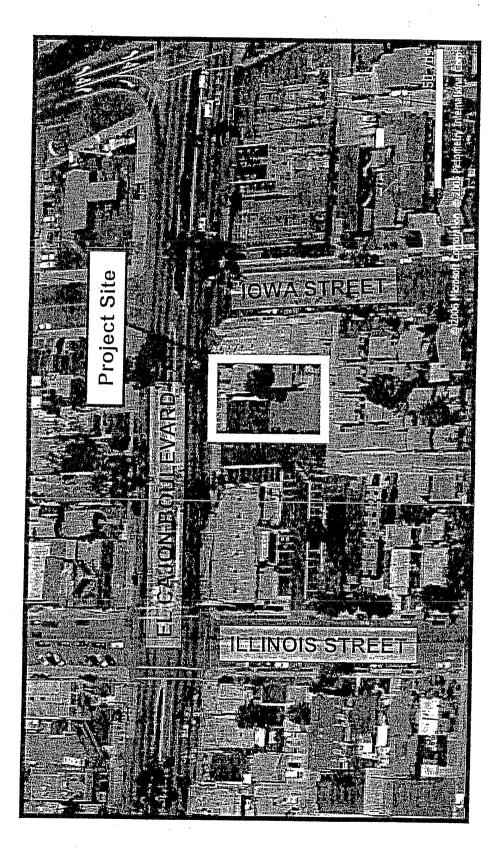
- Attachments: 1. Site Map
 - 2. Site Plans
 - 3. Basic Concept Drawings
 - 4. Project Budget
 - 5. Owner Participation Agreement

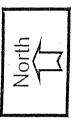
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ATTACHMENT NO. 1

SITE MAP

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BOULEVARD APARTMENTS - PROJECT NUMBER 55461

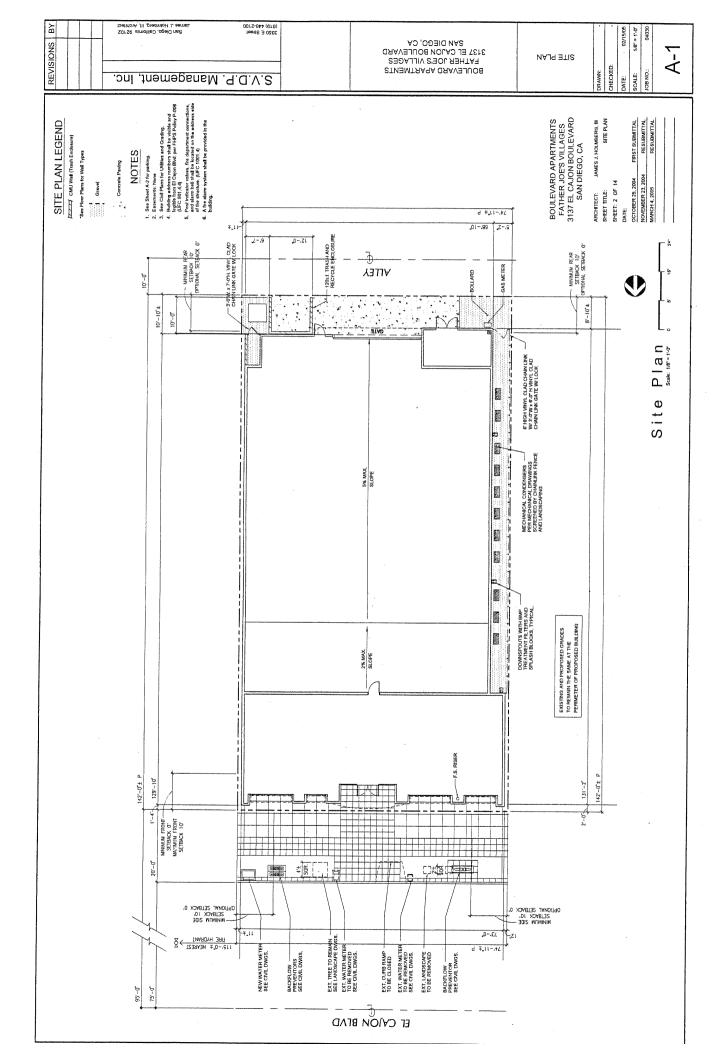
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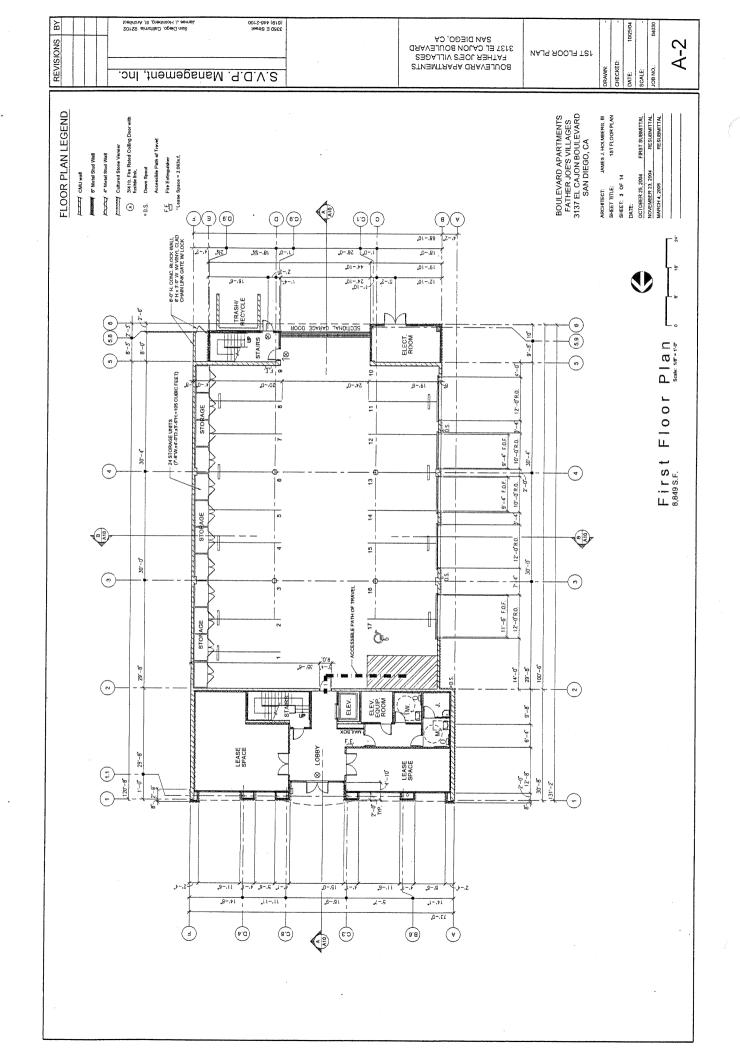


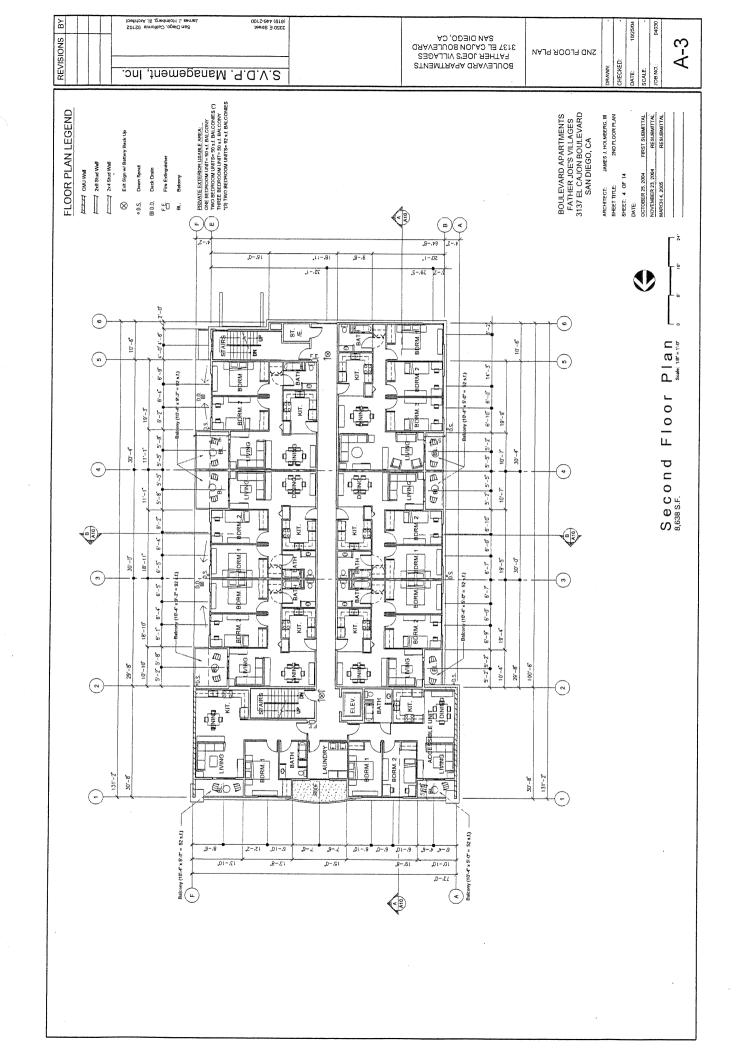
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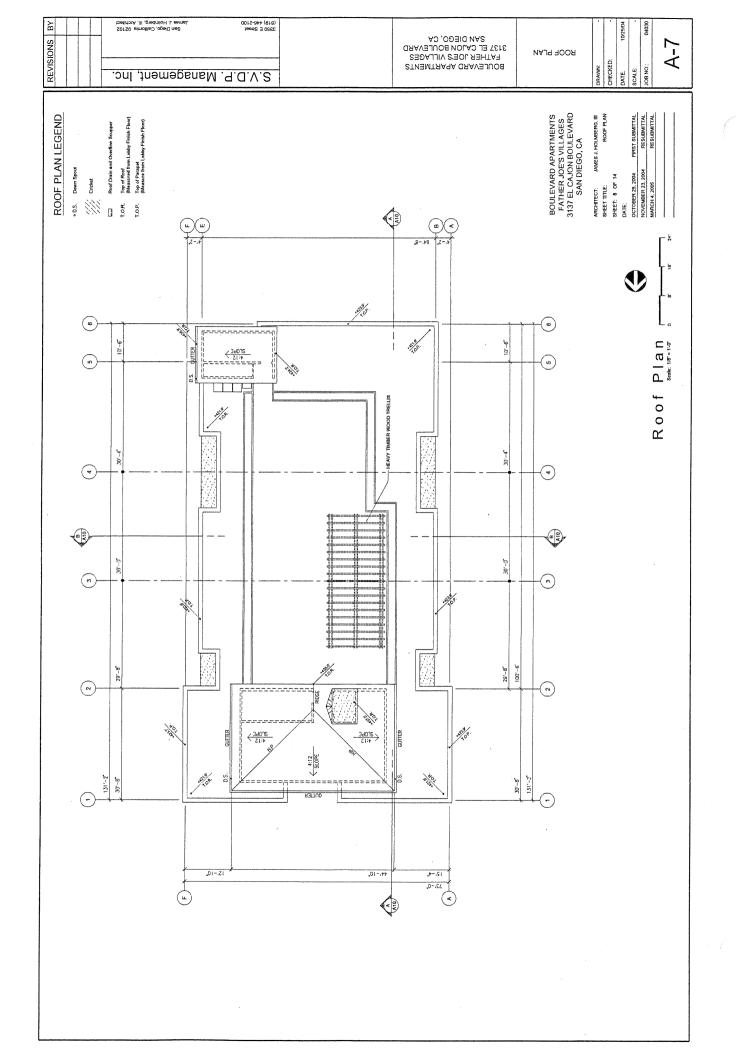
SITE PLANS

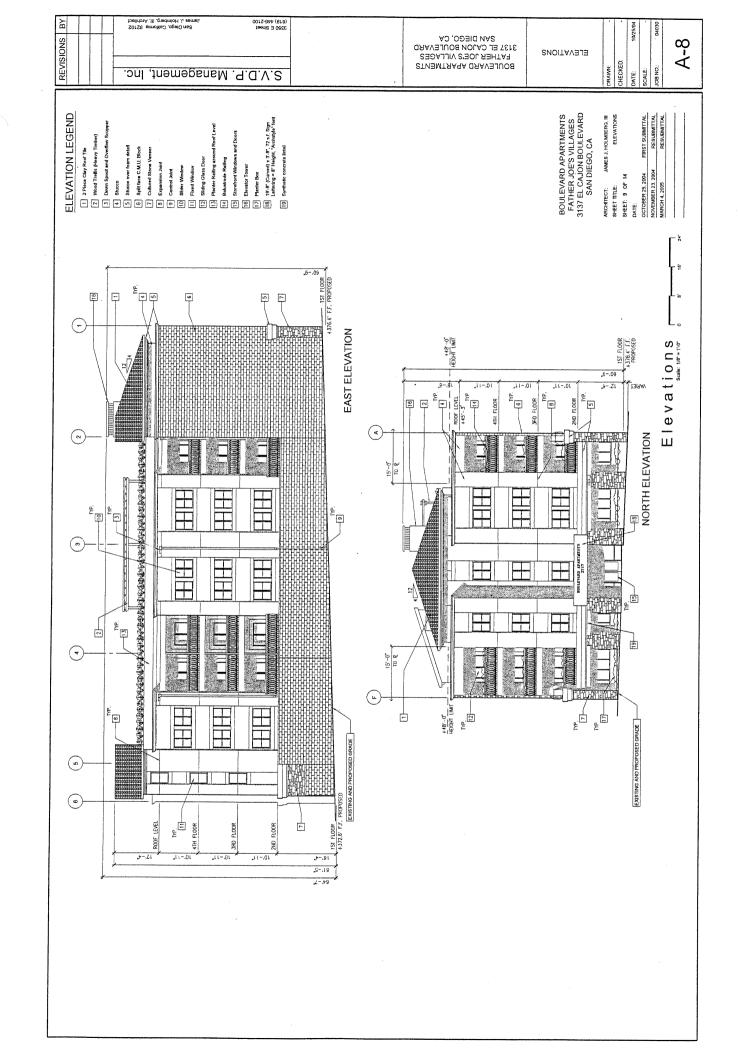
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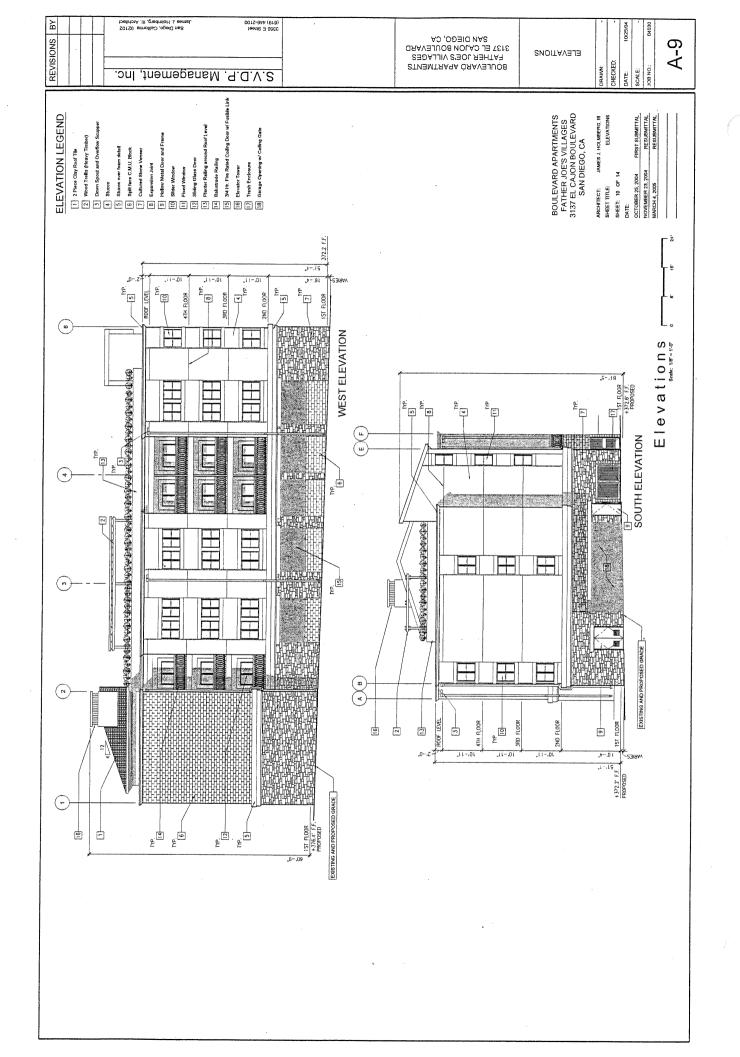


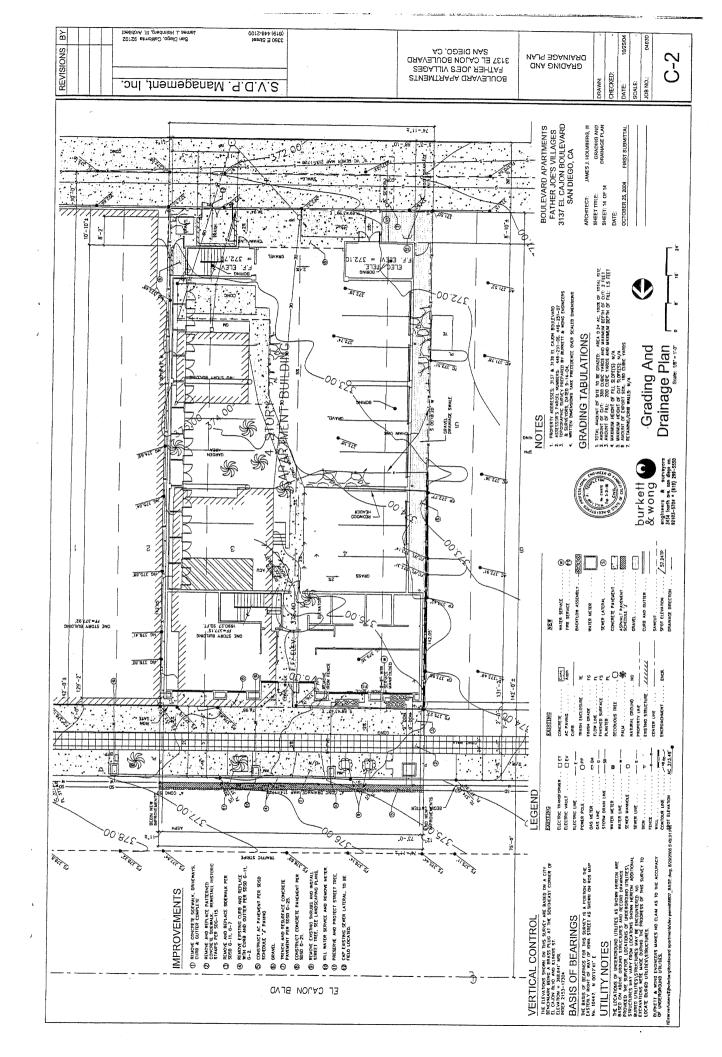




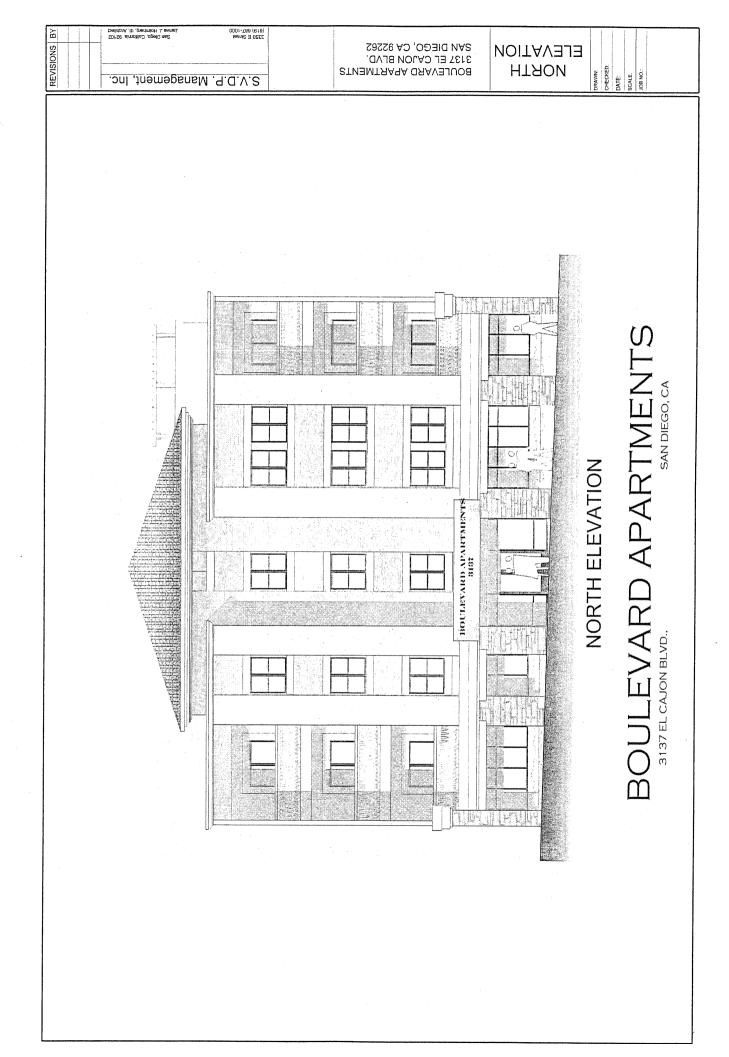


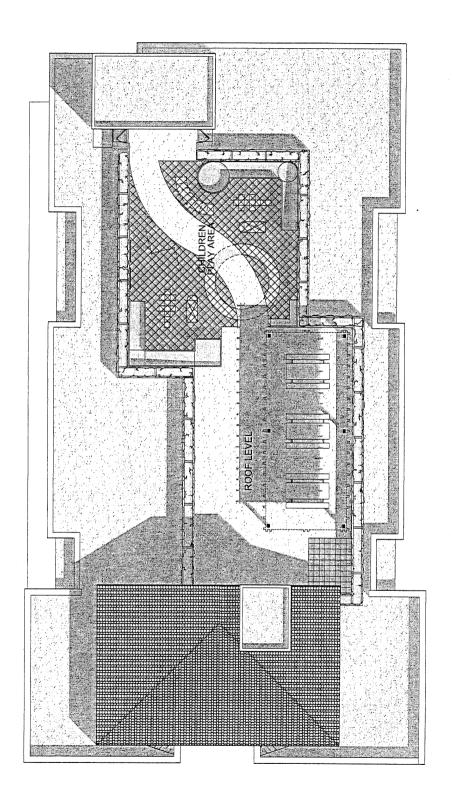






ATTACHMENT NO. 3 BASIC CONCEPT DRAWINGS





ATTACHMENT NO. 4

PROJECT BUDGET

BOULEVARD APARTMENTS PROJECT

PROJECT BUDGET

21-Sep-07

SOURCES: Construction Sources: Construction Bond AHP Agency Residual Receipts Loan Grants - HUD SuperNOFA Tax Credit Equity Land Equity	_	\$ 5,800,000 \$ 360,000 \$ 2,400,000 \$ 400,000 \$ 1,482,000 \$ 1,210,000 \$ 11,652,000
PERMANENT SOURCES: MHP AHP Agency Residual Receipts Loan Grants - HUD SuperNOFA Deferred Developer Fees Tax Credit Equity Cash Equity Land Equity	- -	\$ 2,082,000 \$ 360,000 \$ 2,400,000 \$ 400,000 \$ 494,272 \$ 4,057,000 \$ 648,728 \$ 1,210,000 \$ 11,652,000
USES: Land:		(rounded) \$ 1,210,000
Direct Costs: Off-site Improvements Demolition Remediation On-Sites/Landscaping Parking Shell Construction FF&E/Amenities Extraordinary Costs - off sites Extraordinary Costs - Shell Contractor Contingency Contractor Fee Developer Contingency Prevailing Wages	\$ - \$ 28,198 \$ - \$ - \$ 446,259 \$ 2,179,535 \$ 52,000 \$ 34,725 \$ 1,579,705 \$ 699,549 \$ 811,495 \$ 344,512 \$ 1,148,374	\$ 7,324,000
Indirect Costs: Architecture & Engineering Extended EIR Process Permits and Fees Legal & Accounting Taxes & Insurance Developer Fee Marketing/Lease-Up Contingency	\$ 370,000 \$ 161,724 \$ 293,270 \$ 115,000 \$ 75,000 \$ 1,218,638 \$ 27,200 \$ 50,000	\$ 2,311,000
Financing Costs: Loan Fees Interest During Construction TCAC/Syndication Fees Operating Lease-Up/Reserves	\$ 272,300 \$ 449,725 \$ 54,593	\$ 807,000
		\$ 11,652,000